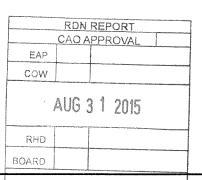


Solid Waste





- TO:
   Paul Thorkelsson
   DATE:
   August 28, 2015

   Chief Administrative Officer
   MEETING:
   CoW, September 8, 2015

   FROM:
   Dennis Trudeau
   General Manager of Transportation and
- SUBJECT: Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015

## **RECOMMENDATIONS:**

- 1. That "Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015" be introduced and read three times and be forwarded to the Inspector of Municipalities for approval.
- 2. That the Regional District proceed to referendum to obtain the assent of the electors of Electoral Area 'B' to establish a Transit Contribution Service and that the referendum question be as follows:

"Are you in favour of the Regional District of Nanaimo adopting Bylaw No. 1734 to provide for the following:

- establishing the "Transit Contribution Service" within Electoral Area 'B' to provide for a contribution towards a system of public transit in Electoral Area 'B'; and
- annually requisitioning up to a maximum of the greater of \$250,000 or \$0.25 per \$1,000 of net taxable value of land and improvements to pay for the service?"
- 3. That the Board approve the synopsis of Bylaw No. 1734 for the publication of notices associated with the referendum as follows:

"Bylaw No. 1734 - Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015 – This bylaw provides for the following:

- establishing a service to provide for a contribution towards a system of public transit in Electoral Area 'B';
- establishing the boundaries of the service area to be Electoral Area 'B'; and
- annually requisitioning up to a maximum of the greater of \$250,000 or \$0.25 per \$1,000 of net taxable value of land and improvements in the service area to pay for the service."

4. That Jacquie Hill, Manager of Administrative Services, be appointed as the Chief Election Officer and Matt O'Halloran, Legislative Coordinator, be appointed as the Deputy Chief Election Officer for the purpose of conducting this referendum.

## BACKGROUND

At the June 23, 2015 Board meeting the following motion was approved:

"That the Board direct staff to investigate options for transit service (outside of the Regional District of Nanaimo's and BC Transit's Annual Operating Agreement) to be implemented in Electoral Area 'B'."

The motion was a result of a transit pilot project that is being carried out in Electoral Area 'B'.

The Regional District's Electoral Areas receive funds annually under the Federal Gas Tax Revenue Transfer Program in the form of Community Works Funds. The funds are targeted for electoral area based priorities which lead to reduced greenhouse gas emissions and provide cleaner air and cleaner water. A broad spectrum of projects is eligible for funding including public transit. In 2013, \$30,000 was made available under the program to the Island Futures Society on Gabriola Island for the purchase of buses to implement their community bus system. The buses were being used for a three year pilot study to determine the viability of transit on Gabriola Island.

The three year pilot ends June 2016. The Island Futures Society has seen ridership increase over the period to approximately six rides per hour. Based upon the results, a proposal has been received (Attachment A) from members of the Islands Futures Society to continue the service with ongoing taxpayer support.

They have proposed to run a service of 48 hours per week on Gabriola Island. They are also proposing to manage and administer the service without any assistance of the Regional District of Nanaimo (RDN). They have indicated that they would require \$140,000 annually from the RDN to provide the service. All capital purchases, hiring, supervising personnel and managing the budget would be handled by the non-profit society.

Electoral Area 'B' has never been a part of the transit function or transit service provided by the RDN. Based upon this information, legal advice was obtained from RDN lawyers that indicate there are no issues with the CUPE union in the RDN providing a contribution to a non-profit organization for transit service in Electoral Area 'B'. It has also been confirmed that there would not be any issue with the *Community Charter* or with RDN agreements with BC Transit in having a RDN service that contributes money to a non-profit organization to provide transit service in Electoral Area 'B'.

The proposed Gabriola Transit Service is not part of the BC Transit System and is not eligible to receive funding from BC Transit. For an Electoral Area funded transit service to be established, an establishing bylaw needs to be adopted. Staff has prepared a Contribution Service Establishment Bylaw for the Gabriola Transit Service. (Attachment B)

Since this would be a new service, approval of the electors of the proposed service area would be required. Staff discussions with the Director of Electoral Area 'B' indicate that a referendum should be used to determine if the new bylaw will be supported by the electorate.

If a referendum is successful, an agreement would be negotiated with the non-profit society to provide the service. The agreement would address such items as payment schedule and amounts, hours of service, routes, and reporting requirements.

## ALTERNATIVES:

- 1. Approve the "Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015" as presented.
- 2. Do not approve the "Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015" as presented and provide alternate direction to staff.

## FINANCIAL IMPLICATIONS:

While Island Future Society has indicated they require only \$140,000 annually to provide the transit service, there will be additional costs associated with the new function. Staff is recommending a 4% administration fee be added to the service to cover RDN administration costs. In addition, it is being recommended that adequate funds be raised to cover legal fees and staff time which would total approximately \$6,000 annually.

The maximum amount that may be requisitioned annually by the new bylaw for the cost of the service is being recommended at \$250,000. While the actual amount will be determined during the annual budgeting process this requisition amount cannot be exceeded without bringing an amended Bylaw back to the RDN Board for approval.

It is expected that \$88,000 would be required for the first year of service. This is due to the service only being funded for a portion of 2016 (June 2016 to the end of December 2016). Subsequent years of service would be based upon amounts approved during the budget process.

Since the service is expected to benefit all of Electoral Area 'B' the tax requisition is being proposed to be spread across all of the electoral area. For a total tax requisition of \$250,000, that would equate to a tax of \$22.04 per \$100,000 of net taxable assessed value. As discussed previously, the estimated tax requisition for 2016 would be \$88,000, which equates to a tax of approximately \$7.76 per \$100,000 of net taxable assessed value.

#### STRATEGIC PLAN IMPLICATIONS:

The Electoral Area 'B' Gabriola Island Transit Contribution Service aligns with the Strategic Goal and Action Items to "support increased rail, marine, and air transportation between the region and other areas."

#### SUMMARY/CONCLUSIONS:

At the June 23, 2015 Board meeting the following motion was approved;

"That the Board direct staff to investigate options for transit service (outside of the Regional District of Nanaimo's and BC Transit's Annual Operating Agreement) to be implemented in Electoral Area 'B'."

The motion was a result of a transit pilot project that is being carried out in Electoral Area 'B'.

For an Electoral Area funded transit service to be established, an establishing bylaw needs to be adopted. Staff has prepared a Contribution Service Establishment Bylaw for the Gabriola Transit Service.

Since this would be a new service, approval of the electors of the proposed service area would be required. Staff discussions with the Director of Electoral Area 'B' indicate that a referendum should be used to determine if the new bylaw will be supported by the electorate.

C.A.O Concurrence **Report Writer** 

# GERTIE'S FUTURE

# Introduction

GERTIE (Gabriola's Environmentally Responsible Trans Isle Express) has now completed two out of the three years of the pilot period. There is a referendum planned for the spring of 2016 that will determine the future of GERTIE. This document provides historical information about the service as well as a budget and proposed ways of operating after the pilot period, if the referendum is successful.

The ridership statistics over the past two years, together with the corresponding routes and schedules set the context for future plans. These are followed by a proposed budget and business plan. Finally, we describe some options regarding governance and administration.

# Contents

Introduction, Page 2 Routes, Schedules and Statistics, Pages 3-12 Budget and Explanation, Pages 13-14 Business Case, Page 15-16 Proposed Governance/Administration, Page 17

# Routes, Schedules and Ridership Statistics

During the first year there were three major changes to the schedule as we attempted to respond to riders' patterns. The routes remained fairly constant with some minor changes. On the following pages the three routes and schedules are presented side by side with the statistics for those time periods.

## Schedule #1: Summer 2013

Rou		SILV. RISO	BAY-	
Mon-Fri	Mor	ning	After	noon
Ferry	6:20		(5:20)	6:23
Village	6:30	7:40	5:17	6:20
North @ Colleen	6:35	7:45	5:12	6:15
North @ Silva Bay	6:46	7:56	5:05	6:09
South @ Peterson	6:51	8:01	4:55	5:59
Community Hall	6:56	8:06	4:52	5:56
El Verano/ Mudge	7:01	8:11	4:47	5:51
Ferne @ Hess	7:05	8:15	4:42	5:46
Coats @ South	7:12	8:22	4:35	5:39
Village	7:18	8:28	4:28	5:32
Pat B.® Harrison	7:24	8:34	4:24	5:28
Ferry	7:30	8:45	4:16 (4:12)	5:25 (5:20)
Village	7:38	8:50	4:10	5:17
Meet ferry leaving @	N7:00 G7:40	N8:15 G8:50	N3:45 G4:25	N5:00 G5:35

Time that bus arrives at ferry is in brackets.

The preceding times are estimates and not the only stops - please flag down at safe place. The buses are timed to meet the ferries (G-g\ Gabriola side, N-Nanaimo side. Bus waits for ferry (up to 10 min) then heads to village.



Mon-Fri	Morr	ning	After	noon
Ferry			*see below	(5:20) 5:30
Village	6:36	7:46	4:28	5:35
North @ Horseshoe	6:41	7:51	4:33	5:40
Barrett @ Whalebone	6:45	7:55	4:37	5:44
Barrett @ Bertha	6:54	8:04	4:45	5:52
Village	7:03	8:13	4:46	6:01
North ⊚ Taylor Bay	7:05	8:15	4:56	6:03
Hemlock @ Spruce	7:15	8:25	5:08	6:15
Twin Beaches	7:20	8:30	5:13	6:20
Taylor Bay @ Campground	7:24	8:34	5:17	6:24
Ferry	7:28	8:38	(5:20)	6:28
Village	7:32	8:42	5:17	6:32
Meet ferry leaving @	N7:00 G7:40	N8:15 G8:50	N3:45 G4:25	N5:00 G5:35

ROUTE B: WHALEBONE -



#### MIDDAY: ISLAND-WIDE

-			
Tuesday, Thurso		Satu	
Village	10:00		2:00
North @ Colleen	11:05		2:05
North @ Silva Bay	10:16		2:16
South @ Peterson	10:21		2:21
Community Hall	10:26		2:26
El Verano (Mudge)	10:31		2:31
Ferne @ Hess	10:35		2:35
Coats @ South	10:42		2:42
Village	10:55		2:50
Pat Burns @ Harrison	11:04		2:54
Ferry	11:10		3:00
Village	11:20	1:00	
North Rd @ Taylor Bay	11:22	1:02	
Twin Beaches	11:27	1:07	
Hemlock/Spruce	11:32	1:12	
Twin Beaches	11:37	1:17	
Campground	11:41	1:21	
Ferry	11:44	1:30	
Village	11:50		3:05
North @ Horseshoe	11:55		3:10
Barrett @ Whalebone	11:59		3:14
Berth @ Upper North Rd	12:10		3:25
Village	12:17		3:30
Ferry	12:19		3:32

This service is a pilot project. Send us your comments gabriolacommunitybus@gmail.com

FARES	5
Cash Fare:	\$2.25
Monthly Pass:	\$40
Children under 5	Free
Please have exact cas Drivers do not carry	

# Statistics: Summer 2013 (matching Routes and Schedule #1)

Month/wk	Seniors	Adult	Youth	Child	Total	tickets	Passes	transfers	Route A	Route B	Midday	Morning	Afternoon	runs	riders/run	riders/hr
June	10	63	7	3	83	14		0	15	35	32	15	35	46	1.98	1.46
	12	115	12	1	140	49		8	73	32	35	54	51	46	2.87	2.32
	14	118	32	7	171	54		11	116	41	14	73	75	46	3.48	2.82
	8	148	23	5	191	38	20	7	81	49	54	67	63	46	4.00	3.24
July	18	139	20	8	187	52	12	4	77	30	80	38	69	43	4.26	3.22
	21	124	13	5	163	52	26	12	90	48	37	44	54	46	3.28	2.66
	40	163	26	8	237	57	27	17	104	47	86	55	96	46	4.78	3.87
	41	176	17	6	240	63	32	17	102	57	81	69	90	46	4.85	3.93
	19	137	20	14	190	39	21	5	89	43	50	62	70	46	4.02	3.26
August	20	156	30	7	213	69	11	16	90	41	46	42	81	44	4.48	3.47
	28	146	25	2	201	43	27	14	95	52	46	53	87	46	4.07	3.29
	26	172	14	6	218	47	23	10	104	49	61	53	104	46	4.52	3.66
	12	148	10	7	177	28	26	5	72	47	58	50	69	46	3.74	3.03
September	26	130	26	9	191	73	29	14	115	40	36	55	81	44	4.02	3.12
	13	119	41	3	176	55	18	3	123	20	33	75	68	46	3.76	3.05
	13	160	32	4	209	59	32	7	122	48	39	62	96	46	4.39	3.56
	13	139	44	8	204	80	26	9	145	35	24	86	94	55	3.55	3.43

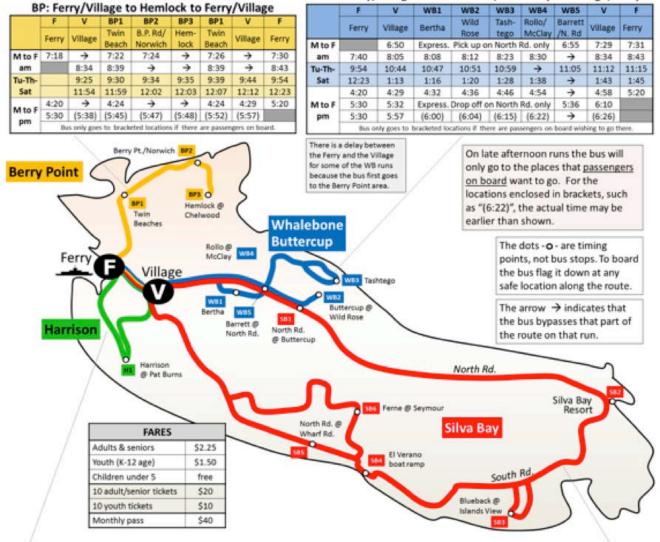
# Schedule #2: Winter 2013/2014



# **Routes & Schedules**

(Effective Sept. 28th 2013. See gertie.ca for more information and updates.)

#### WB: Ferry/Village to Whalebone/Buttercup to Village/Ferry



H: Village/Ferry to Harrison to Ferry/Village

	V	F.	H1	F	V
	Village	Ferry	Harrison Pat B.	Ferry	Village
M to F	7:10*	÷	7:14	7:18	7:42
am	8:30	>	8:36	8:40	8:50
Tu-Th-	9:44	+	9:50	9:54	9:56
Sat	12:13	+	12:19	12:23	12:25
		4:20	4:24	<b>&gt;</b>	4:30
M to F		5:30	(5:34)	<b>&gt;</b>	5:38
pm	Bus only goe	s to bracketer	flocations if then	e are passeny	pers on boar

SB: Ferry/Village to Silva Bay to Ferry/Village

	F	v	581	SB2	SB3	SB4	<b>SB5</b>	<b>SB6</b>	v	F
ĺ	Ferry	Village	Butter. /N. Rd.	Silva Bay	Blueb./ Is.View	El Verano	Wharf Rd.	Ferme/ Seymour	Village	Ferry
		6:50	6:56	7:06	<i>→</i>	7:18	7:20	+	7:29	7:31
M to F		1						6:58	7:10	7:18
am	7:40	7:42	7:48	7:58	8:06	8:13	<i>→</i>	8:19	8:31	8:40
Tu-Th-	9:54	9:56	10:02	10:12	10:20	10:27	+	10:32	10:44	11:15
Sat	12:23	12:25	12:31	12:41	12:49	12:56	+	1:01	1:13	1:45
	4:20	4:30	4:36	4:46	4:57	5:02	->	(5:08)	5:18	5:20
M to F	5:30	5:32	5:38	(5:48)	+	(6:00)	(6:02)	(6:10)	(6:20)	
pm	000110012	Bus only go	es to brack	eted locati	ons if there	ant passes	gers on bo	ard wishing to	go there.	

"Village stop (in this case only) is at. South Rd. and Dirksen.

# Statistics: Winter 2013/2014 (matching Routes and Schedule #2)

Month/wk	Seniors	Adult	Youth	Child	Total	tickets	Passes	transfers	Route A	Route B	Midday	Morning	Afternoon	runs	riders/run	riders/hr
October	4	129	39	8	180	61	39	1	95	64	21	67	92	46	3.89	4.22
	5	136	49	9	202	134	38	1	105	68	29	90	83	46	4.37	4.74
	13	110	55	10	188	78	27	0	91	61	23	71	81	38	4.95	5.47
	18	155	52	14	239	92	40	1	135	87	17	109	113	46	5.17	5.61
	18	219	56	20	290	112	36	0	154	99	31	109	144	47	6.17	6.44
November	15	159	28	8	233	100	35	0	127	77	29	87	117	46	5.07	5.50
	15	137	46	7	205	77	37	0	86	83	39	68	101	38	5.39	5.96
	19	144	62	9	225	86	43	0	122	78	25	96	104	46	4.89	5.31
	24	155	49	13	242	100	45	0	132	81	29	98	115	46	5.26	5.71
December	15	176	54	9	269	113	31	0	147	69	48	104	112	47	5.72	6.06
	16	175	61	18	270	111	25	0	147	76	26	113	110	46	5.87	6.37
	33	169	51	10	263	89	45	0	126	71	32	84	111	47	5.60	6.06
	7	69	6	0	82	20	13	0	29	19	18	19	29	26	3.15	2.41
January	21	83	12	0	116	50	11	0	52	16	39	38	68	35	3.31	3.41
	18	144	52	5	219	97	29	0	112	78	29	103	87	46	4.76	5.17
	11	107	31	9	158	75	18	1	89	58	25	66	81	46	3.41	3.70
	12	163	49	9	233	95	19	0	123	56	40	89	90	47	4.96	5.37
	14	126	45	6	195	76	17	0	120	48	27	73	95	46	4.24	4.60
February	22	115	50	8	195	90	20	0	111	49	35	91	69	46	4.24	4.60
	18	114	39	11	182	81	9	1	106	41	32	70	77	38	4.76	5.26
	29	151	58	19	257	136	29	0	152	72	33	120	104	47	5.47	5.79
	27	117	43	5	192	68	12	0	94	55	43	74	75	38	5.05	5.58
March	42	122	58	13	236	107	17	2	144	66	26	117	93	46	5.09	5.52
	27	128	55	3	223	113	19	0	118	67	38	98	87	46	4.85	5.26
	26	136	38	5	205	80	21	4	75	63	41	66	72	47	4.28	4.63
	31	191	63	3	288	107	24	0	147	54	39	102	99	48	5.00	6.08
April	18	146	61	3	229	97	21	0	131	63	35	100	94	46	4.98	5.40
	44	131	60	8	243	94	28	1	157	50	36	100	107	46	5.26	5.71
	16	141	45	14	216	74	12	0	133	44	39	88	89	38	5.68	6.28
	23	150	60	15	248	84	19	0	119	93	36	102	110	46	5.39	5.85

# Schedule #3: Spring/Summer 2014

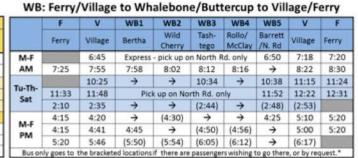


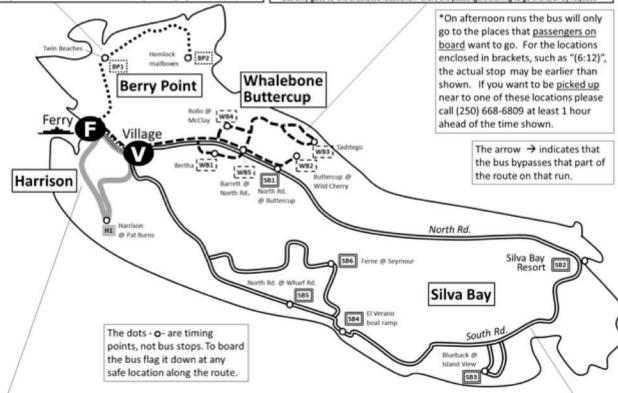
# **Routes & Schedules**

(Effective May 12, 2014. See gertie.ca for more information and updates.)

#### BP: Ferry/Village to Hemlock to Ferry/Village

	v	F	V	BP1	BP2	BP1	F	V
	Village	Ferry	Village	Twin Beach	Hem- lock	Twin Beach	Ferry	Village
M-F	ñ. i	7:11	<i>→</i>	7:16	7:19	7:22	7:25	7:30
AM	8:22	>	>	8:26	$\rightarrow$	8:26	8:30	8:35
-	11:15	11:24	+	11:29	>	11:29	11:33	11:35
Tu-Th-	12:22	12:31	+	12:34	12:38	12:42	12:46	12:48
Sat	2:19	+	+	2:23	(2:27)	(2:31)	+	2:35
Sat only		5:20	5:28	5:32	+	5:32	+	5:36
M-F		4:15	4:25	4:29	(4:33)	(4:37)	(4:39)	4:41
PM		5:20	5:30	(5:34)	(5:38)	(5:42)	+	(5:46)





## H: Village/Ferry to Harrison to Ferry/Village

	V		HI		V
	Village	Ferry	Harrison @ Pat Burns	Ferry	Village
M-F	7:05#	$\rightarrow$	7:08	7:11	7:35
AM	8:19	$\rightarrow$	8:23*	8:26	8:35
	11:15	+	11:19	11:24	11:35
Tu-Th- Sat	12:22	+	12:26	12:31	12:48
Sat	2:00	2:10	2:15	+	7:35 8:35 11:35
Sat only		5:20	(5:24)	->	5:28
M-F		4:15	4:20	<i>→</i>	4:25
PM		5:20	5:25	→	5:30

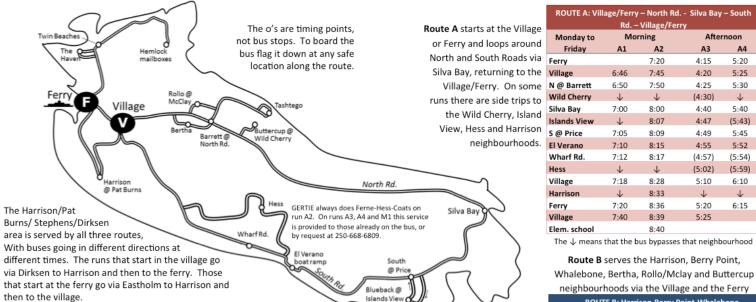
#### SB: Ferry/Village to Silva Bay to Ferry/Village

	F	v	SB1	SB2	SB3	SB4	\$85	<b>SB6</b>	v	F
	Ferry	Village	Butter./ N. Rd.	Silva Bay	Blueb./ Is.View	El Verano	Wharf Rd.	Ferne/ Seymour	Village	Ferry
		6:46	6:51	7:00	<i>→</i>	7:10	7:12	<b>→</b>	7:18	7:20
M-F AM								6:55	<i>→</i>	7:11
AM	7:30	7:35	7:40	7:50	7:57	8:05	8:07	(8:09)	8:19	8:26*
-		10:25	10:39	10:47	10:53	10:59	11:01	(11:03)	11:15	11:24
Tu-Th-	11:33	11:48	11:53	12:02	12:08	12:14	12:16	+	12:22	12:31
Sat	12:46	1:15	1:19	1:33	1:39	1:45	1:47	(1:50)	2:00	2:10
Sat only	5:20	5:28	(5:40)	(5:50)	+	(6:00)	(6:02)	+	(6:10)	
M-F	4:15	4:20	4:25	4:40	4:47	4:55	(4:57)	(5:04)	5:10	5:20
PM	5:20	5:25	(5:31)	(5:40)	+	(5:52)	(5:54)	(6:00)	(6:10)	
Bu	s only goes		cketed local This bus are					g to go there, M	or by requ	est.*

# Statistics: Spring/Summer 2014 (matching Routes and Schedule #3)

Month/wk	Seniors	Adult	Youth	Child	Total	tickets	Passes	transfers	Route A	Route B	Midday	Morning	Afternoon	hoursr	iders/hour
April	24	197	57	8	286	79	16	6	119	101	66	99	121	53.6	5.22
May	10	185	53	14	262	115	48	8	124	91	47	104	110	52.7	4.82
	26	157	73	22	264	102	23	7	118	93	53	106	105	52.7	4.88
	20	140	38	6	204	68	19	0	77	72	55	67	82	44.7	4.56
	24	170	56	12	262	97	17	11	110	84	43	106	88	50	5.02
June	20	145	45	10	220	126	7	4	112	62	46	79	95	48	4.50
	21	147	71	16	255	95	22	0	131	74	50	114	91	47	5.43
	19	161	22	11	213	74	28	1	63	56	61	49	70	47	4.51
	18	174	20	6	218	47	25	2	67	58	69	69	56	47	4.60
July	20	335	46	11	212	60	7	0	89	43	80	40	92	41	5.17
	40	173	32	10	235	53	17	0	100	69	66	63	106	47	5.00
	17	194	27	4	242	74	9	1	93	56	68	65	84	47	5.13
	15	176	22	6	219	70	19	0	89	39	81	44	84	47	4.66
August	24	176	32	2	234	83	15	0	107	43	84	67	101	47	4.98
	56	181	30	13	280	67	13	8	97	49	134	92	54	45	6.04
	35	192	26	12	265	78	17	0	103	54	79	39	118	52	5.10
	19	209	42	16	286	64	16	3	98	72	88	65	105	52	5.44
	47	162	51	4	264	67	16	0	93	73	98	62	104	52	5.08
September	18	174	16	11	220	45	33	0	97	62	61	63	96	44	5.00

## Schedule #4: Winter 2014/2015



MIDDAY: Island-wide mid-day service Tuesday, Thursday & Saturday							
	M1	M2	M3				
Village	10:35	12:05	1:15				
Tashtego	10:44	$\downarrow$	$\downarrow$				
Barrett @ N	10:48	12:10	1:19				
Wild Cherry	$\downarrow$	$\downarrow$	(1:23)				
Silva Bay	10:57	12:20	1:33				
Island View	11:03	12:26	1:39				
El Verano	11:09	12:32	1:45				
Wharf Rd.	11:10	12:34	1:47				
Hess	(11:16)	$\downarrow$	$\downarrow$				
Village	11:25	12:40	2:00				
Harrison	11:29	12:44	2:05				
Ferry	11:34	12:48	2:10				
The Haven	$\downarrow$	$\downarrow$	2:13				
Twin Beaches	11:38	12:52	2:14				
Hemlock	$\downarrow$	12:56	2:18				
Twin Beaches	11:38	1:00	2:24				
The Haven	11:39	1:01	$\downarrow$				
Ferry	11:43	1:05	2:29				
Village	11:51	1:15	2:36				
Tashtego			(2:44)				

GERTIE always waits for the ferry to arrive on our afternoon "commuter" runs (A3, A4, B3 and B4). If the ferry is late, then the bus will be late on its subsequent run around the island.



On some runs the bus will only go to the places that passengers on board want to go, and may not go to locations where the time is enclosed in brackets. If you want to be picked up near to one of these locations send a text message with your location and the time the bus normally stops there, to 250-668-6809 at least 1 hour ahead. If texting isn't your thing, please call that number.

The GERTIE bus does not operate on Sundays or on statutory holidays.

	ROUTE A: Vill		– North Rd Village/Fei		– South
/illage round	Monday to	Мо	rning	After	noon
ads via	Friday Ferry	A1	A2 7:20	4:15	A4 5:20
to the	Village	6:46	7:45	4:20	5:25
some	N @ Barrett	6:50	7:50	4:25	5:30
rips to	Wild Cherry	$\downarrow$	$\downarrow$	(4:30)	$\downarrow$
Island	Silva Bay	7:00	8:00	4:40	5:40
	Islands View	$\downarrow$	8:07	4:47	(5:43)
rrison	S @ Price	7:05	8:09	4:49	5:45
100ds.	El Verano	7:10	8:15	4:55	5:52
	Wharf Rd.	7:12	8:17	(4:57)	(5:54)
	Hess	$\downarrow$	$\downarrow$	(5:02)	(5:59)
	Village	7:18	8:28	5:10	6:10
	Harrison	$\downarrow$	8:33	$\downarrow$	$\downarrow$
	Ferry	7:20	8:36	5:20	6:15
	Village	7:40	8:39	5:25	
	Elem. school		8:40		
	The L means	that the h	us hunnese	that naighb	ourbood

The ↓ means that the bus bypasses that neighbourhood

Route B serves the Harrison, Berry Point,

neighbourhoods via the Village and the Ferry

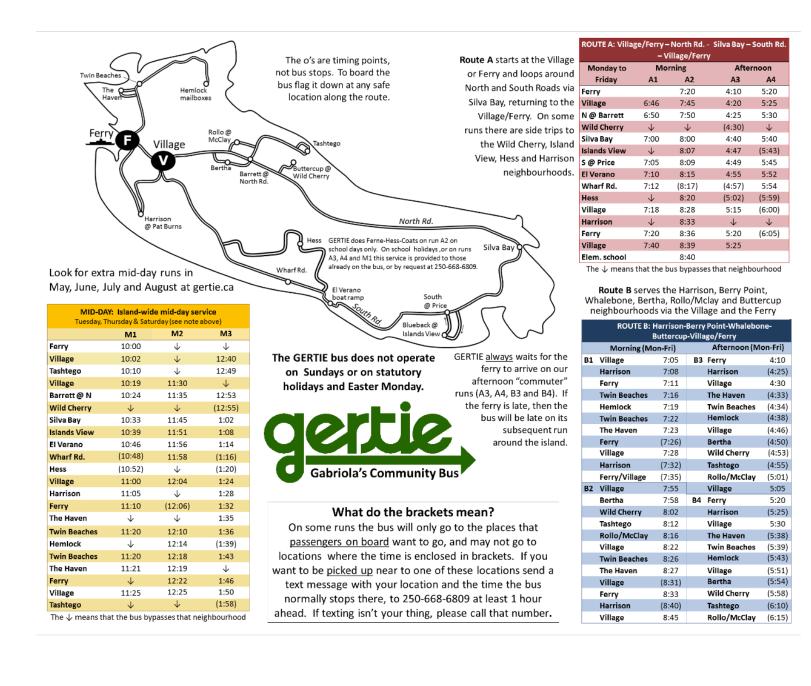
	ROUTE B: Harrison-Berry Point-Whalebone- Buttercup-Village/Ferry								
	Morning (M	on-Fri)	Afternoon (Mon-Fri)						
B1	Village	7:05	B3	Ferry	4:15				
	Harrison	7:08		Harrison	4:25				
	Ferry	7:11		Village	4:30				
	Twin Beaches	7:16		The Haven	4:33				
	Hemlock	7:19		Twin Beaches	4:34				
	Twin Beaches	7:22		Hemlock	(4:38)				
	The Haven	7:23		Village	4:46				
	Ferry	7:26		Bertha	(4:50)				
	Village	7:28		Wild Cherry	(4:53)				
	Harrison	(7:32)		Tashtego	(4:55)				
	Ferry/Village	(7:35)		Rollo/McClay	(5:01)				
B2	Village	7:55		Village	5:05				
	Bertha	7:58	B4	Ferry	5:20				
	Wild Cherry	8:02		Harrison	5:30				
	Tashtego	8:12		Village	5:35				
	Rollo/McClay	8:16		The Haven	(5:38)				
	Village	8:22		Twin Beaches	(5:39)				
	Twin Beaches	8:26		Hemlock	(5:43)				
	The Haven	8:27		Village	(5:51)				
	Village	8:31		Bertha	(5:54)				
	Ferry	8:33		Wild Cherry	(5:58)				
	Harrison	(8:40)		Tashtego	(6:10)				
	Village	8:45		Rollo/McClay	(6:15)				

The  $\downarrow$  means that the bus bypasses that neighbourhood

# Statistics: Winter 2014/2015 (matching Routes and Schedule #4)

Month/wk	Seniors	Adult	Youth	Child	Total	tickets	Passes	transfers	Route A	Route B	Midday	Morning	Afternoon	hours	iders/hour
2014 Sept	15	181	39	17	252	69	38	1	123	66	63	78	111	52	4.83
	22	193	58	9	282	107	38	1	142	88	63	103	127	52	5.40
	34	202	63	11	310	127	46	2	142	110	58	120	132	52	5.92
October	32	168	67	10	277	116	34	1	142	91	36	120	113	52	5.31
	10	156	56	6	228	98	53	1	123	62	36	105	80	44	5.16
	19	199	72	11	301	133	29	5	176	80	45	136	120	52	5.69
	17	182	96	10	305	189	32	0	164	90	44	153	101	52	5.87
November	21	195	106	7	329	145	46	0	184	105	40	164	125	47	7.00
	16	174	61	5	256	103	74	0	132	82	33	117	97	39	6.56
	7	180	89	3	279	117	34	2	153	87	39	130	110	47	5.89
	21	188	74	10	293	130	49	1	144	102	47	131	115	47	6.21
December	14	184	86	0	284	147	28	2	138	77	42	111	104	47	6.00
	21	168	81	14	284	151	28	4	135	84	48	123	96	47	5.96
	12	159	79	9	259	133	17	2	117	80	42	116	81	47	5.47
	6	81	9	0	96	29	10	0	31	22	25	27	44	30	3.20
Dec/Jan 2015	9	59	9	1	78	25	8	0	32	19	27	21	30	30	2.60
January	17	155	103	5	280	129	33	2	114	88	30	114	100	48	5.79
	14	180	115	4	313	148	37	6	136	95	52	131	109	48	6.40
	26	143	103	6	278	148	19	1	146	87	40	138	95	48	5.80
	13	165	95	10	283	146	33	2	147	95	37	140	102	48	5.90
February	18	170	81	5	274	138	22	1	121	108	45	143	86	48	5.69
	14	140	79	7	240	137	18	1	132	68	40	115	85	40	5.98
	24	154	97	8	283	150	23	2	154	87	34	124	92	48	5.85
	18	157	69	7	251	125	21	1	127	73	40	108	92	48	5.21
March	12	171	124	26	333	199	32	1	201	94	38	173	122	48	6.92
	16	160	113	12	301	162	31	3	170	99	32	161	108	48	6.21
	17	194	128	7	346	189	42	0	181	111	54	175	117	48	7.21
	12	160	26	0	198	84	20	0	74	77	47	63	88	47	4.21
April	16	138	95	17	266	147	19	1	146	78	41	127	97	38	6.97
	17	137	91	7	252	142	12	0	140	82	30	133	89	40	6.30
	27	139	118	19	303	157	16	0	169	89	30	162	96	47	6.45
	26	154	94	7	281	153	22	0	133	108	40	136	105	47	5.98

# Schedule #5: Spring 2015. Slight adjustments required due to changes in Ferry schedule.



# Statistics: Spring 2015 (matching Routes and Schedule #5)

Month/wk	Seniors	Adult	Youth	Child	Total	tickets	Passes	transfers	Route A	Route B	Midday	Morning	Afternoon	hoursr	iders/hour
	26	154	94	7	281	153	22	0	133	108	40	136	105	47	5.98
April/May	15	160	106	10	291	167	14	1	181	76	34	153	104	47	6.20
	19	157	86	8	270	144	21	3	152	91	27	138	105	47	5.70
	19	134	86	12	251	132	9	0	133	73	45	128	78	47	5.30
	19	157	86	8	270	108	6	0	130	63	32	123	70	39	6.90
	17	155	93	18	283	133	16	0	154	79	50	145	88	47	6.00

The proposed schedule for July and August is as follows (main changes involve an increase in midday runs from Tuesday through Saturday and a reduction in the two commuter runs in which the majority of passengers are school children).

ROUTE A: Village/Ferry – North Rd Silva Bay – South Rd. – Village/Ferry									
Monday to	М	orning	After	noon					
Friday	A1		A3	A4					
Ferry		_	4:10	5:20					
Village	6:46		4:20	5:25					
N @ Barrett	6:50		4:25	5:30					
Wild Cherry	$\downarrow$		(4:30)	$\downarrow$					
Silva Bay	7:00	The A2	4:40	5:40					
Islands View	$\downarrow$	run does	4:47	(5:43)					
S @ Price	7:04	not	4:49	5:45					
El Verano	7:08	operate	4:55	5:52					
Wharf Rd.	7:10	from June	(4:57)	5:54					
Hess	$\downarrow$	29 <sup>th</sup> to	(5:02)	(5:59)					
Village	$\downarrow$	Sept. 4 <sup>th</sup> .	5:15	(6:00)					
Harrison	7:16		$\downarrow$	$\downarrow$					
Ferry	7:20		5:20	(6:05)					
Village	7:40		5:25						

The  $\downarrow$  means that the bus bypasses that neighbourhood

ROUTE B: Harrison-Berry Point-Whalebone- Buttercup-Village/Ferry								
	Morning (Mo	Afternoon (Mon-Fri)						
B1	Village	The B1	B3	Ferry	4:10			
	Harrison	run		Harrison	(4:25)			
	Ferry	does		Village	4:30			
	Twin Beaches	not		The Haven	(4:33)			
	Hemlock	oper-		Twin Beaches	(4:34)			
	Twin Beaches	ate		Hemlock	(4:38)			
	The Haven	from		Village	(4:46)			
	Ferry	June		Bertha	(4:50)			
	Village	29 <sup>th</sup> to		Wild Cherry	(4:53)			
	Harrison	Sept.		Tashtego	(4:55)			
	Ferry/Village	4 <sup>th</sup> .		Rollo/McClay	(5:01)			
B2	Village	7:55		Village	5:05			
	Bertha	7:58	В4	Ferry	5:20			
	Wild Cherry	8:02		Harrison	(5:25)			
	Tashtego	8:12		Village	5:30			
	Rollo/McClay	8:16		The Haven	(5:38)			
	Village	8:22		Twin Beaches	(5:39)			
	Twin Beaches	8:26		Hemlock	(5:43)			
	The Haven	8:27		Village	(5:51)			
	Village	(8:31)		Bertha	(5:54)			
	Ferry	8:33		Wild Cherry	(5:58)			
	Harrison	(8:40)		Tashtego	(6:10)			
	Village	8:45		Rollo/McClay	(6:15)			

Tuesday through Saturday								
	M1	M2	M3					
Ferry	10:00	$\downarrow$	$\checkmark$					
Village	10:02	$\downarrow$	12:40					
Tashtego	10:10	$\downarrow$	12:49					
Village	10:19	11:30	$\checkmark$					
Barrett @ N	10:24	11:35	12:53					
Wild Cherry	$\downarrow$	$\downarrow$	(12:55)					
Silva Bay	10:33	11:45	1:02					
Islands View	10:39	11:51	1:08					
El Verano	10:46	11:56	1:14					
Wharf Rd.	(10:48)	11:58	(1:16)					
Hess	(10:52)	$\downarrow$	(1:20)					
Village	10:58	12:04	1:24					
Harrison	11:02	$\downarrow$	1:28					
Ferry	11:06	(12:06)	1:32					
The Haven	$\checkmark$	$\downarrow$	1:35					
Twin Beaches	11:10	12:10	1:36					
Hemlock	$\checkmark$	12:14	(1:39)					
Twin Beaches	11:10	12:18	1:43					
The Haven	$\checkmark$	12:19	$\checkmark$					
Ferry	11:15	12:22	1:46					
Village	11:25	12:25	1:50					
Tashtego	$\checkmark$	$\checkmark$	(1:58)					

The  $\downarrow\,$  means that the bus bypasses that neighbourhood

# Proposed Budget

# Proposed Annual Budget

Item

em				
1	Mill rate:	0.1344	\$140,000	(tax income)
	RDN costs		\$9 <i>,</i> 800	
2			48	service hours
3			6.5	riders per hour
4			\$2	average fare
5			\$32,448	fares
6			\$22	hourly wage (incl. benefits)
7			4.8	additional hours
8			26	km per hour
9			\$1.35	fuel per litre
10			16.245	litres per 100 km
11			3.167775	litres per hour
12			75	% diesel
	Expenses			
13	Drivers' wages		\$60,403	
14	Coordination		\$35,000	
15	repair & maint.		\$30,000	
16	fuel		\$10,674	
17	bus insurance		\$10,200	
18	Communication		\$1,620	
19	marketing		\$2,000	
20	organization costs		\$2,750	
22	Capital for buses & Conting	gency	\$24,000	
23	rent		\$1,000	
24	Total expenses		\$177,647	
	Income			
25	Fares		\$32,447	
26	tax		\$130,200	
27	Other (charter, grants, ads	)	\$15,000	
28	Total Income		\$177,647	
29	Net		\$0	

# Budget assumptions by item

- 1. It is expected that a mill rate of .1344 for Gabriola (Area B) will result in \$140,000 in tax revenue. RDN costs are estimated at \$9,800.
- 2. We are proposing 48 service hours per week and will increase service hours when our ridership reaches 7.5 riders per hour.
- 3. We currently range between 5 and 7 riders per hour. This number has been steadily rising and we expect to reach an average of 6.8 riders per hour by next spring.
- 4. Our fares range from \$1.50 for youth (or book of 10 for \$10) to \$2.50 for adults (or book of tickets for \$20). We estimate our average fare is \$2.
- 5. This number is based on service hours per year multiplied by riders per hour then by average fare.
- 6. We propose a starting wage of \$18/hr. with required benefits bringing the hourly rate up to \$22/hr.
- 7. We estimate that drivers will be working an additional 10% of their driving hours.
- 8. We estimate that the buses travel 26 km per hour based on the past two years.
- 9. We have projected diesel price at \$1.35 per litre. This number is dependent upon world prices. We have negotiated a 5% discount for diesel from the Gabriola Mid-Island Co-op.
- 10. We are basing the litres/100 km on: Sprinter@ 9 litres/100 km x 75% use and Shuttle Bus @ 29.7 litres/100 km x 25% use for an average of 16.245 litres/100 km.
- 11. We have calculated litres per hour based on the following formula: (26 km per hour/100x 16.245) x 75% diesel. We estimate that there is enough Waste Vegetable Oil from pubs and restaurants on Gabriola Island to provide 60 litres per week of WVO to use in the buses. We are currently using 30 litres per week.
- 12. We estimate that we will be using 75% diesel and 25% waste vegetable oil as our fuel source.
- 13. Wages are based on assumptions noted above related to service hours, additional hours and hourly wage. Total drivers hours worked would be 60.5 hours per week.
- 14. Coordination will include the tasks of the current coordinator, some additional tasks currently carried out by the volunteer management group, and accounting costs.
- 15. The buses will follow a strict preventative maintenance plan and we estimate substantial repairs due to the ages of the buses.
- 16. Fuel costs based on service hours and estimated litres of diesel used per hour (item 11).
- 17. ICBC costs for buses are estimated at: 2 vehicles @ \$250/mth and 1 vehicle at \$350/mth
- 18. Monthly costs for three cell phones estimated at \$135/mth (cost based on past two years).
- 19. Marketing includes all newspaper notices plus costs for riders' guides over and above income received from advertising.
- 20. Organization costs include liability insurance, directors and officers insurance, legal costs, and Passenger Transportation licensing costs.
- 21. Capital funds set aside for buses and other capital costs as well as contingency funds if unexpected expenses arise (i.e. the cost of fuel goes up substantially).
- 22. Projected rent to cover hydro and insurance costs for our location at the Gabriola Commons.
- 24. Fare income: See item#5
- 25. Tax income: \$140,000 minus RDN costs.

26. Other income: This number is based on the income received from grants and donations over the past two years.

# **Business Plan**

GERTIE has been running as a pilot project for the last two years and will continue operating in 'pilot' mode for the final year. The purpose of the pilot was threefold: 1) to reduce GHG emissions on Gabriola, 2) to provide alternative affordable transportation, and 3) to test the long-term viability of a public transit system for Gabriola. In this section we will be focusing on #3.

To test ridership and other elements of public transit on Gabriola, the pilot project attempted to extend bus service just as far as possible as much as finances and volunteer driver availability allowed. As an operation rather than a pilot the future service will be based on an agreed budget and, except for fundraising efforts for specific additional features or enhancements; the services provided will be consistent with the agreed upon funding and service delivery. In this section we would like to outline the numerous lessons we have learned about implementing a public transit system on Gabriola Island through this pilot project. Our aim is to take those lessons and implement them in the framework for GERTIE's future.

## Gabriolans ride the bus

**Lesson learned:** As the ridership numbers in the statistics note, Gabriolans are riding the bus. Many ride it to get to and from work and students ride it to and from school. Many others use the bus to get to the village and back home. Numerous people have indicated that they have been on one of the community shuttles (taking people to and from large community events) and that encouraged them to ride the bus more regularly. Reliability and the sense of community developed on the regular runs have resulted in steady increases in these passengers.

**Framework for Future:** The schedules will continue to reflect the heavy use by commuters and students, ensuring that they get to the ferry, and village in time for work and school. Driver friendliness will continue to be a key feature of the commuter runs.

Lesson learned: Several people have sold their cars and transport themselves on GERTIE, on foot, by bike and occasional taxi trip.

**Framework for Future:** We will work with other organizations to promote a multi-modal approach to transportation that will benefit those attempting to decrease their driving time, while at the same time increasing GERTIE's ridership.

Lesson Learned: Seniors are not yet heavy users of the service.

**Framework for Future:** Both the School Bus and the Sprinters provided challenges for seniors with physical challenges and many who initially tried the system gave up. The two new vehicles that we have in the fleet provide easier access. We will work with the taxi company to implement coordinated services for those with mobility issues.

## Visitors ride the bus

**Lesson Learned:** Boaters arriving in Silva Bay are thrilled to discover that they can take GERTIE to the village and other spots around the island. From May through to the end of September they are heavy users of the midday runs. The Silva Bay Marina and the Vancouver Yacht Club both make special requests for stacks of riders' guides.

**Framework for Future:** The schedules will meet the needs of the boaters coming in for supplies and heading right back out, as well as those coming in to enjoy the restaurants and shops in the village. **Lesson Learned:** We are starting to get more people coming over to Gabriola from Nanaimo for the day. While we now meet more ferries during the midday run, to encourage those passengers, we have not yet extended the service through the week or in the evening (both will be tried this summer).

**Framework for Future:** We will take the lessons learned from this summer's midday extension and evening runs to determine the need and the corresponding financial viability of serving day-trippers from Nanaimo.

## **Bus Repair and Maintenance**

Lesson Learned: Buses do break down in the middle of runs and an effective back up plan needs to be in place to ensure that passengers aren't stranded and/or feel that they can't rely on the service. Framework for Future: We will ensure that we have a part time person able to do preventative maintenance as well as emergency repair on GERTIE buses as required. We will also put an effective back up plan in place using the back up bus and drivers as required.

Lesson Learned: While the buses that are currently in our fleet have served us well it would be much easier to manage a bus service with buses that aren't so old. The buses that we have constantly need repairs due to their age and the repairs are often expensive.

Framework for Future: Develop a five-year capital plan premised on annual \$14,500 capital reserve plus donations in order to purchase newer buses.

## Financial

Lesson Learned: The financial viability of the transit system rests on some sensitive variables that are challenging to predict. These variables include riders per hour, cost of fuel, and repairs.

**Framework for Future:** There will be no intention to run a deficit; so careful financial planning will be an ongoing requirement of the service provider. The sensitive variables will be monitored very closely and strategies put in place to address any of the variables that could result in a deficit. Schedules and routes will be financially viable rather than carrying out the type of testing we have and are carrying out in the pilot period.

**Lesson Learned:** People want to donate to GERTIE. However, many of them would be more willing to donate if they received a charitable tax receipt.

Framework for Future: A non-profit organization, separate from Island Futures, will be established and apply for charitable status.

Lesson Learned: Partnerships with businesses on Gabriola are required to ensure financial stability for GERTIE.

Framework for Future: Ensure that current partnerships will continue. These include:

- a. Reduced price for diesel fuel from Mid-Island Co-op
- b. Collection of Waste Vegetable Oil from Restaurants and Pubs on the island.
- c. Advertisements on tickets and riders' guides to pay for printing costs
- d. Vendors selling GERTIE tickets and passes with no commission
- e. Work with local newspaper to establish how best to disseminate the schedule (they currently include the schedule in the paper without charging us).

# Lesson Learned: Community engagement and support is crucial to long-term viability of the service. Framework for Future: Continue current approach to community participation

- a. Continue community shuttle runs with volunteer drivers this is a great way to promote the bus service and encourage those who are not regular passengers to start taking the bus.
- b. Continue to get feedback from community members through website, drivers, Facebook and surveys.

**Summary:** By operating in pilot mode we have had the opportunity to test a range of operational practices as well as schedules and routes that respond to riders needs. These last two years have provided us with a solid foundation of experience and knowledge related to providing transit services on Gabriola Island.

# Proposed Governance/Administration Model

We feel that the governance model that would be appropriate for administration of a public passenger transportation system for Gabriola Island is as follows:

## Contribution Agreement between GERTIE and RDN:

If an Area B referendum for the \$140,000 results in a yes vote then the RDN will establish a contribution agreement with the GERTIE non-profit organization based on the services outlined in this proposal. The services will be provided at arms length and will be managed by the board of the non-profit organization. The funds would be provided upfront on a quarterly basis.

The GERTIE board will submit a report every September to the RDN. The report will include audited financial statements, ridership statistics and projected budget for the following fiscal year.

#### **REGIONAL DISTRICT OF NANAIMO**

### **BYLAW NO. 1734**

#### A BYLAW TO ESTABLISH THE GABRIOLA ISLAND TRANSIT CONTRIBUTION SERVICE

WHEREAS under section 796 of the *Local Government Act* a Regional District may operate any service the Board considers necessary or desirable for all or part of the Regional District;

AND WHEREAS the Board of the Regional District of Nanaimo wishes to establish a contribution service for the purpose of providing a contribution towards transit on Gabriola Island;

AND WHEREAS the approval of the Inspector of Municipalities has been obtained under section 801 of the *Local Government Act*; and

AND WHEREAS participating area approval in the participating area has been obtained under section 801.2 of the *Local Government Act*.

NOW THEREFORE the Board of the Regional District of Nanaimo, in open meeting assembled, enacts as follows:

#### 1. Citation

This Bylaw may be cited for all purposes as the "Gabriola Island Transit Contribution Service Establishment Bylaw No. 1734, 2015".

#### 2. Service

The service established by this Bylaw is the Transit Contribution Service (the "**Service**") for the purpose of providing a contribution towards a system of public transit in the Service Area.

#### 3. Boundaries

The boundaries of the service area are Electoral Area 'B' (the "Service Area").

#### 4. Participating Area

The Participating Area for the Service is Electoral Area 'B'.

#### 5. Cost Recovery

As provided in section 803 of the *Local Government Act*, the annual cost of providing the Service shall be recovered by one or more of the following:

- (a) property value taxes imposed in accordance with Division 4.3 of Part 24 of the *Local Government Act;*
- (b) fees and charges imposed under section 363 of the Local Government Act;

- (c) revenues raised by other means authorized by the *Local Government Act* or another Act;
- (d) revenues received by way of agreement, enterprise, gift, grant or otherwise.

### 6. Maximum Requisition

In accordance with section 800.1(1)(e) of the *Local Government Act*, the maximum amount that may be requisitioned annually for the cost of the Service is the greater of:

- (a) Two Hundred and Fifty Thousand (\$250,000.00) Dollars; or
- (b) the amount equal to the amount that could be raised by a property value tax rate of \$0.25 per \$1,000.00 applied to the net taxable value of land and improvements in the Service Area.

Introduced and read three times this \_\_\_\_day of \_\_\_\_\_\_, 2015.

Received the approval of the Inspector of Municipalities this \_\_\_\_day of \_\_\_\_\_\_, 2015.

Participating area approval under section 801.2 of the *Local Government Act* obtained this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2015.

Adopted this \_\_\_\_\_\_ day of \_\_\_\_\_\_, 2015.

DRAFT

Chairperson

DRAFT

Corporate Officer